

Environmental Assessment Report

Boyer Paper Mill Limited

Coal processing

Boyer

October 2025



ENVIRONMENT PROTECTION AUTHORITY

Environmental Assessment Report

Proponent	Boyer Paper Mill Ltd
Proposal	Coal processing
Location	Boyer Pulp and Paper Mill, 1279 Boyer Road, Boyer, Tasmania 7140
Class of Assessment	2A
PCE no.	PCE No. 11510
Permit Application No.	DA 2025 097, Derwent Valley Council
myDAS Folder No.	23/2491.017
myDAS Document No.	D25-157419

Assessment Process Milestones

Date	Milestone
28 April 2023	Notice of Intent lodged
17 May 2023	Guidelines Issued
17 June 2025	Permit Application submitted to Council
23 July 2025	Referral received by the Board
13 August 2025	Start of public consultation period
27 August 2025	End of public consultation period
25 September 2025	Date draft conditions issued to proponent
16 October 2025	Statutory period for assessment ends

Glossary/Acronyms

Term	Detail
Board	Board of the Environment Protection Authority
DRP	Decommissioning and Rehabilitation Plan
EER	Environmental Effects Report
EIA	Environmental impact assessment
EMPCA	<i>Environmental Management and Pollution Control Act 1994</i>
EMPCS	Environmental management and pollution control system
EPBCA	<i>Environment Protection and Biodiversity Conservation Act 1999 (Cth)</i>
EPN	Environment Protection Notice
LUPAA	<i>Land Use Planning and Approvals Act 1993</i>
Boyer Mill	The Boyer Pulp and Paper Mill located at 1279 Boyer Road, Boyer.
NCA	<i>Nature Conservation Act 2002</i>
NOI	Notice of Intent
NRE Tas	Department of Natural Resources and Environment Tasmania
NVA	Natural Values Atlas
RMPS	Resource Management and Planning System of Tasmania
SD	Sustainable development
TSPA	<i>Threatened Species Protection Act 1995</i>

Report Summary

This report is an environmental assessment of Boyer Paper Mill Limited's proposed coal processing at the existing Boyer Pulp and Paper Mill located at 1279 Boyer Road, Boyer.

The proposal involves screening and crushing of 90,000 tonnes of coal per year to obtain correct particle size to feed the existing coal fired boiler which produces steam used in the paper making process.

The proponent has lodged a permit application with a supporting Environmental Effects Report (EER) to Derwent Valley Council. The proposal was advertised for public comment for 14 days on 13 August 2025.

This report has been prepared based on information provided in the permit application and EER.

Appendix I contains the environmental permit conditions for the proposal.

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I. Approval Process

The Board of the Environment Protection Authority (the Board) received a Notice of Intent (NOI) in relation to this proposal on 28 April 2023.

This proposal is defined as a 'level 2 activity' under clause 6(a) Schedule 2 of the *Environmental Management and Pollution Control Act 1994* (EMPCA), being Materials Handling - crushing, grinding or milling.

The Board required that information to support the proposal be provided in the form of an EER, prepared in accordance with the Guidelines issued by the Board on 17 May 2023. Two drafts of the EER were submitted to EPA for review against the Guidelines prior to finalisation and acceptance on behalf of the Board on 16 May 2025.

The final EER was submitted to Derwent Valley Council with an application for a permit under the *Land Use Planning and Approvals Act 1993* (LUPAA) on 17 June 2025. Section 25(1) of the EMPCA required Council to refer the application to the Board of the Environment Protection Authority (the Board) for assessment under the EMPCA. The application was received by the Board on 13 August 2025.

The EER was released for public inspection for 14 days commencing on 13 August 2025. Advertisements were placed in *The Mercury* and on the EPA website. No representations were received.

The Executive Director, Environmental Assessments has undertaken determination of the assessment under delegation from the Board.

2. SD Objectives and EIA Principles

The proposal must be considered by the Board in the context of the objectives of the Resource Management and Planning System of Tasmania (RMPS), and the Environmental Management and Pollution Control System (EMPCS). Both sets of objectives are specified in Schedule 1 of EMPCA.

The functions of the Board are to administer and enforce the provisions of EMPCA, and to use its best endeavours to further the RMPS and EMPCS objectives. The Board must assess the proposal in accordance with the Environmental Impact Assessment Principles defined in Section 74 of EMPCA.

3. The Proposal

The main characteristics of the proposal are summarised below. A detailed description of the proposal is provided in Section 2 of the EER.

Summary of the proposal’s main characteristics

Activity

The activity being assessed is crushing and screening of a maximum 90,000 tonnes of coal per year at the existing Boyer Pulp and Paper Mill (Boyer Mill) site.

The Boyer Mill site operates under Environmental Permit (former Licence to Operate Scheduled Premises) No. 3411, varied by Environment Protection Notice (EPN) No. 657/2 and further varied by EPN No. 657/3 (the existing Permit).

Crushing and screening coal at the Boyer Mill is currently regulated temporarily under Environmental Protection Notice (EPN) No. 11396/3 issued on 18 October 2023. The grounds for the EPN included particulars to ‘authorise the conduct of coal screening and crushing to facilitate economic development to allow Boyer Mill to produce thermal energy to allow the production of pulp and paper.’ The EPN was issued on the understanding that formal assessment of the coal crushing (the subject of this report) would be undertaken by the EPA Board.

The activity area for the proposal is shown in Figure 3 and encompasses the coal pile which sits within the Boyer Mill site, 1279 Boyer Road, Boyer, Tasmania.

Location and planning context

Location	Boyer Pulp and Paper Mill, 1279 Boyer Road, Boyer, Tasmania 7140, as shown in Figure 1 (PID: 1589865; Volume/Folio: 113287/1)
Land zoning	The site is zoned General Industrial under the Tasmanian Planning Scheme.
Land tenure	The Boyer Mill site consists of approximately 600 hectares of freehold property owned by the proponent with small enclaves of land within the boundary that are owned by other parties.

Activity site

Land Use	The activity will take place within the existing Boyer Mill site which currently operates as a level 2 Pulp and Paper Works activity.
Topography	The coal stockpile Activity Area slopes slightly northeast.
Hydrology	Boyer Mill is located on the edge of the Derwent River in southern Tasmania. Stormwater runoff from the coal stockpiles runs to existing settling ponds (Figure 2), which form part of the wastewater and stormwater treatment system for the Boyer Mill, regulated under the existing Permit.

Location region

Climate	Annual rainfall from 2023 measured at the onsite weather station was 361.4 mm. Average temperature measured at the onsite weather station was 12.7°C. Wind direction N/NW in morning, NW in afternoon (Bushy Park wind rose).
Surrounding land zoning, tenure and uses	The surrounding land is zoned General Industrial. A Light Industrial zone exists further to the north of Boyer Road and the land across the River Derwent to the south is zoned Rural. The nearest residences are approximately 500 m the northwest and 800 m to the south of the crushing and screening operations

Species of conservation significance	The Natural Values Atlas (NVA) Report shows records of <i>Sarcophilus harrisii</i> (Tasmanian devil), and <i>Schoenoplectus tabernaemontan</i> (river clubsedge), both listed under the <i>Threatened Species Protection Act 1995</i> (TSPA), within 500 m of the Activity Area.
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Proposed infrastructure

Major equipment	A portable mechanical screen will be brought onsite to screen the coal. A crushing/sizing device will also be brought onsite as needed.
Other infrastructure	All existing infrastructure related to pulp and paper manufacturing will remain. No adjustments are proposed to existing buildings, structures, or internal and external roads.

Inputs

Energy	Fuel for operating crushing and screening equipment.
Other raw materials	Coal for processing (approx. 90,000 tonnes per year).

Wastes and emissions

Liquid	Stormwater runoff from stockpiles.
Atmospheric	Dust emissions from screening and crushing.
Solid	None.
Controlled wastes	Waste engine oil.
Noise	From screening equipment, excavator on site, and vehicles on site and going to and from the site.
Greenhouse gases	Greenhouse gas emissions from operation of equipment, including the associated use of the existing coal fired burner.

Construction and operations

Proposal timetable	The activity is currently operating under EPN No. 11396/3.
Operating hours (ongoing)	Screening operations: 0700 hours to 1900 hours, Monday to Sunday. Crushing operations: up to five (5) consecutive days per calendar month, 0700 hours to 1900 hours, Monday to Friday.



Figure 1: General location map (Figure 2.2.1 of EER).

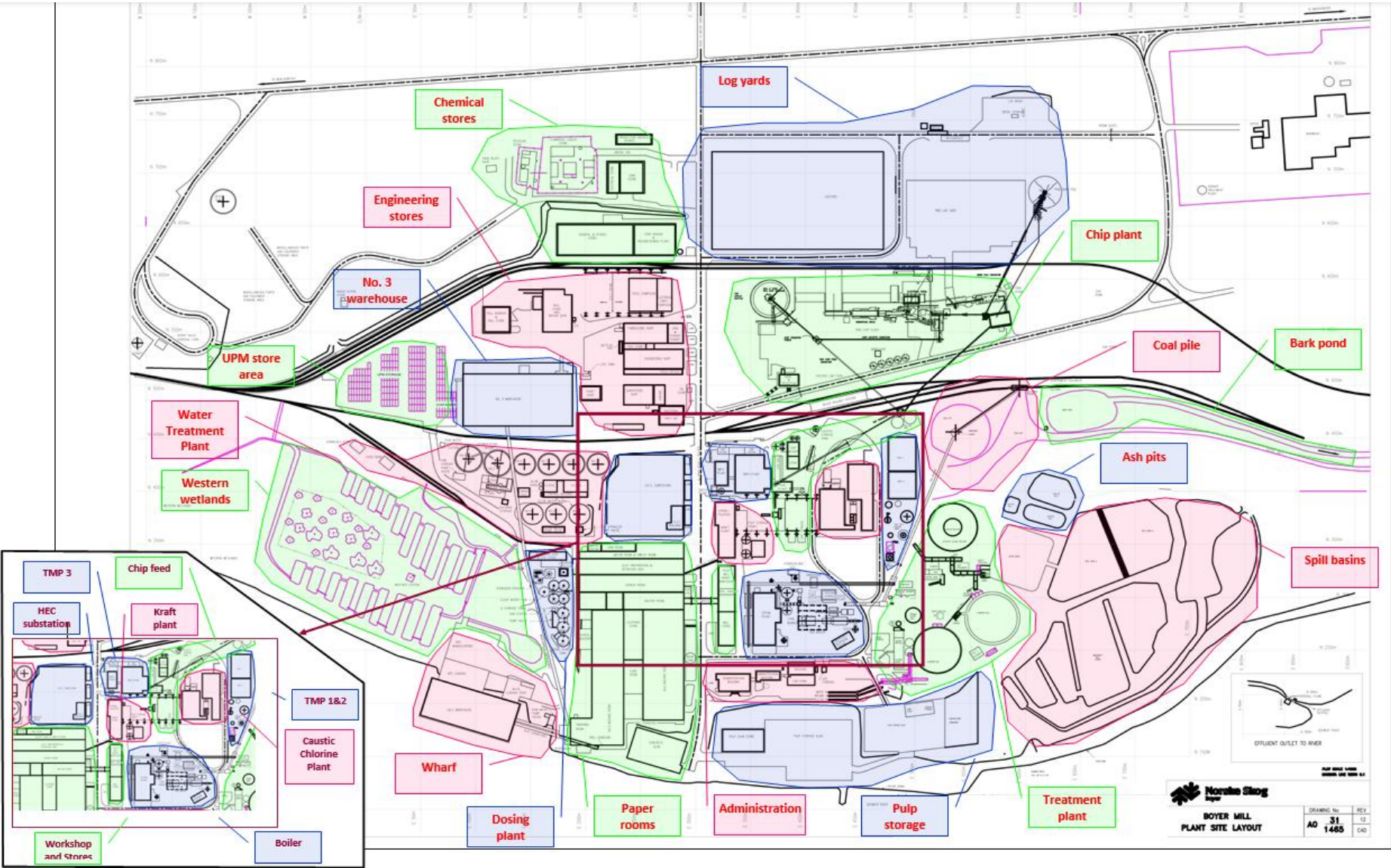


Figure 2: Site Plan (Figure 2.2.2 of EER).

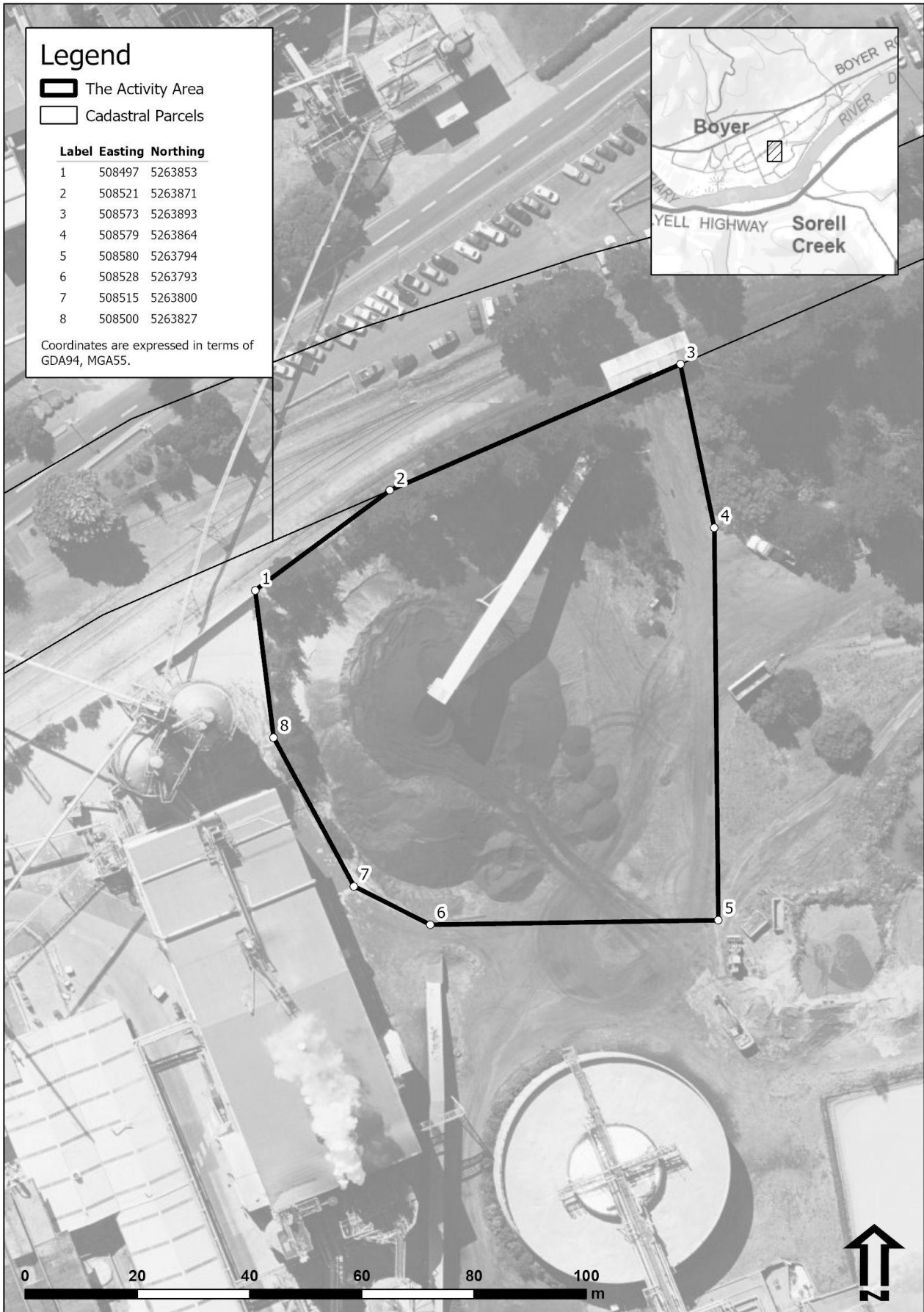


Figure 3 Activity Area within the Boyer Mill (with coordinates).

4. Project Rationale and Alternatives

According to the EER, the Boyer Mill can produce up to 250,000 tonnes of newsprint and lightweight coated paper for customers both nationally and abroad. Part of the pulp and paper manufacturing process is the use of steam as a thermal energy source. To produce the levels of steam required, a coal fired boiler is in continuous operation to give stable and reliable steam generation that meets manufacturing demand. The current boiler (No. 5 Boiler) has been in operation since it was commissioned in 1990 and for the duration of its life has been operating on coal supplied from the Fingal Valley in Tasmania.

The EER states that in 2022 it became necessary to find a new source of coal as boiler fuel after the existing coal supply became unavailable. Trials found a new coal source as the best replacement. However, a proportion of the coal was oversized for the existing system, requiring crushing and screening to fit through the feeding system. Currently, the crushing and screening of the coal at the Boyer Mill is temporarily regulated under EPN No. 11396/3 as detailed above. No breaches of that EPN have been identified to date.

5. Public and Agency Consultation

No public submissions were received during the public consultation period.

The Environment Protection Authority's Regulatory Officer responsible for the site, and Noise Section provided specialist advice on the EER.

6. General Permit Conditions

The following general conditions will be imposed on the activity:

- G1** Activity Area
- G2** Access to and awareness of conditions and associated documents
- G3** Proposed change to activity
- G4** Change of responsibility

7. Evaluation of Environmental Issues

The following environmental issue is considered relevant to the proposal and is evaluated in this section:

- I. Noise emissions

7.1 Noise

7.1.1 Potential impacts

The main sources of noise from the proposed activity are the screen, the crushing/sizing equipment when onsite, and the front-end loader that moves the coal.

The nearest noise sensitive premises (residences), shown in Figure 3, are approximately 500 m to the south (Location 5) and 800 m the northwest (Location 13) of the crushing and screening operations.



Figure 4: Nearest residences to crushing and screening operations (EIS Appendix A, Figure I.1).

Noise modelling was conducted for the EER (Appendix A), which predicted the sound level of the activity against existing background noise levels at these residences, shown in Table I.

Table I: Predicted noise levels at nearest noise sensitive premises (adapted from EIS Appendix A, Figure 3.1)

Source	Location	Distance (m)	Predicted Sound Pressure Level (dBA)	Background Noise Level from 2022 Annual Noise Survey (dBA)
Screening and crushing (total)	5	500	44	56
	13	800	38	52

7.1.2 Management measures proposed in EER

- Screening operations limited to 0700 hours – 1900 hours Monday to Sunday.
- Crushing operations limited to up to five (5) consecutive days per calendar month, 0700 hours – 1900 hours Monday to Friday.

7.1.3 Public and agency comment

None received.

7.1.4 Evaluation

The noise modelling indicates that noise levels from the operations are predicted to be significantly below the existing background noise at the nearest residences.

The EPA Noise Section has advised that the crushing/screening activity is low risk, as it is limited to daytime hours and is relatively quiet compared to other operations at the existing Boyer Mill. No complaints have been received in relation to coal crushing and screening while operating under EPN No. 11396/3.

The proposed operating hours are appropriate to minimise the risk of nuisance noise and will be required by condition **OPI**. The condition specifies limits to the permitted hours for screening and coal crushing campaigns to reflect proposed hours during normal operations. The condition also specifies contingency hours for screening between 19:00-21:00 hours, where an unforeseen event results in low coal stockpiles, to allow continued operation of the Boyer Mill. This condition, including the requirement that the Director must be notified within 24 hours of such an event, is consistent with temporary EPN No. 11396/3. The EPA Regulatory Officer advised that the need to use contingency hours for screening for such an event has not arisen under temporary EPN No. 11396/3.

7.1.5 Conditions

The proponent will be required to comply with the following conditions:

OPI Permitted hours of operation for coal screening and crushing

8. Environmental conditions

8.1 Conditions to be contained within PCE No. 11510

Condition No. and heading	Purpose of Condition(s)	Comment
OPI Permitted hours of operation for coal screening and crushing	To ensure hours for screening and crushing campaigns are appropriately limited to prevent environmental nuisance.	Non-standard condition
DC1 Notification of cessation	To ensure that the Director has sufficient time in which to ensure that appropriate measures are in place to minimise environmental harm arising from the permanent cessation of the activity.	Standard condition
DC2 Activity to cease following decommissioning and rehabilitation	To ensure that the activity is not recommenced after permanent cessation and decommissioning.	Standard condition

Conditions to protect natural values and species of conservation significance are not considered necessary as no clearing will take place and the Activity Area is contained within the wider Boyer Mill site.

8.2 Other relevant conditions

The Activity Area for the proposal sits within the activity area of the wider Boyer Mill site, which operates under Permit (former Licence to Operate Scheduled Premises) No. 3411, as varied by EPN Nos. 657/2 and 657/3 (the existing Permit).

The conditions contained within the existing Permit are sufficient to ensure the coal processing activity is managed in an environmentally acceptable manner as part of the Boyer Mill site. Relevant conditions in the existing Permit include:

Condition No. and heading	Purpose of Condition(s)	Comment
A7 Control of dust emissions	To ensure dust emissions are controlled to prevent environmental nuisance beyond the boundary of the Boyer Mill activity area.	Standard condition
EF1 Treatment of wastewater, polluted stormwater and sewage	To ensure that any polluted stormwater is treated effectively within the Boyer Mill's existing treatment systems before discharge.	Non-standard condition
H3 Spill kits	To ensure that spill kits are available at appropriate locations to contain environmentally hazardous materials.	Standard condition
N1 Noise emission limits	Set noise emission limits for operations within the wider Boyer Mill activity area.	Non-standard condition
N2 Noise survey requirements	Set the timeframe for the undertaking of noise surveys for the Boyer Mill, which would include the coal crushing and screening activity.	Standard condition
DC3 Decommissioning and Rehabilitation Plan	Requires a Decommissioning and Rehabilitation Plan (DRP) so that appropriate measures to minimise environmental harm are available to be implemented on permanent cessation of the activity.	Standard condition
DC4 Implementation of the DRP	Requires the approved DRP to be implemented.	Standard condition

9. Report Conclusions

This assessment has been based on the information provided by the proponent, Boyer Paper Mill Limited, in the permit application and the case for assessment (the EER).

This report incorporates specialist advice provided by EPA scientific and regulatory staff.

It is concluded that:

1. the RMPS and EMPCS objectives have been duly and properly pursued in the assessment of the proposal; and
2. the assessment of the proposal has been undertaken in accordance with the Environmental Impact Assessment Principles; and
3. the proposal is capable of being managed in an environmentally acceptable manner such that it is unlikely that the RMPS and EMPCS objectives would be compromised, provided that the Permit Conditions - Environmental No. 11510 appended to this report are imposed and duly complied with.

The environmental conditions in Appendix I are a new set of operating conditions for the coal processing activity that will supersede EPN No. 11396/3.

10. Report Approval

Environmental Assessment Report and conclusions, including environmental conditions, adopted:



CINDY ONG

ACTING EXECUTIVE DIRECTOR, ENVIRONMENTAL ASSESSMENTS

Acting under delegation from the Board of the Environment Protection Authority

Date: 14 October 2025

11. References

Boyer Paper Mill Ltd, *Environmental Effects Report - Coal Transition Plan*, April 2025

12. Appendices

Appendix I Permit Conditions – Environmental No: 11510

Appendix I: Permit Conditions – Environmental No: 11510

PERMIT PART B
PERMIT CONDITIONS - ENVIRONMENTAL No. 11510

Issued under the *Environmental Management and Pollution Control Act 1994*

Activity: **The operation of a materials handling facility (crushing and screening of coal). (ACTIVITY TYPE: Coal Processing Works)**
BOYER PULP AND PAPER MILL, BOYER ROAD
BOYER TAS 7140

The above activity has been assessed as a level 2 activity under the *Environmental Management and Pollution Control Act 1994*.

Acting under Section 25(5)(a)(i) of the EMPCA, the Board of the Environment Protection Authority has required that this Permit Part B be included in any Permit granted under the *Land Use Planning and Approvals Act 1993* with respect to the above activity.

Municipality: **DERWENT VALLEY**
Permit Application Reference: **DA 2025/097**
EPA file reference: **23/2491**

Date conditions approved: 14 October 2025

Signed:



DELEGATE FOR THE BOARD OF THE ENVIRONMENT
PROTECTION AUTHORITY

DEFINITIONS

Unless the contrary appears, words and expressions used in this Permit Part B have the meaning given to them in **Schedule 1** of this Permit and in the EMPCA. If there is any inconsistency between a definition in the EMPCA and a definition in this Permit Part B, the EMPCA prevails to the extent of the inconsistency.

ENVIRONMENTAL CONDITIONS

The person responsible for the activity must comply with the conditions contained in **Schedule 2** of this Permit Part B.

INFORMATION

Attention is drawn to **Schedule 3**, which contains important additional information.

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Schedule 1: Definitions

In this Permit Part B:-

Activity means any environmentally relevant activity (as defined in section 3 of EMPCA) to which this document relates, and includes more than one such activity.

Activity Area means the area to be used for the Activity when these conditions take effect. The Activity Area is within The Mill, and specifically within the area delineated in Attachment 1.

Authorized Officer means an authorized officer under section 20 of EMPCA.

Campaign Capacity means a single discrete event per calendar month of no more than five (5) consecutive days where coal is crushed to reduce the amount of stockpiled oversized coal.

Director means the Director, Environment Protection Authority holding office under section 18 of EMPCA and includes a delegate or person authorised in writing by the Director to exercise a power or function on the Director's behalf.

Emergency Incident means an unplanned event(s) that was not reasonably foreseeable and which results in low stockpile volumes of screened coal that are likely to necessitate shutdown of The Mill if not addressed promptly.

EMPCA means the *Environmental Management and Pollution Control Act 1994*.

EPA Board means the Board of the Environment Protection Authority established under section 13 of EMPCA and includes a delegate or person authorised in writing by the EPA Board to exercise a power or function on the EPA Board's behalf.

Person Responsible is any person who is or was responsible for the environmentally relevant activity to which this document relates and includes the officers, employees, contractors, joint venture partners and agents of that person, and includes a body corporate.

Planning Authority means the Council(s) for the municipal area(s) in which the Activity Area is situated.

Pollutant has the meaning ascribed to it in section 3 of EMPCA.

The Mill means the pulp and paper mill located at 1279 Boyer Road, Boyer, Tasmania, operating pursuant to Permit (former Licence to Operate Scheduled Premises) No. 3411, as varied by Environment Protection Notice Nos. 657/2 and 675/3, or any subsequent variation issued by the Director.

Schedule 2: Conditions

Maximum Quantities

Q1 Regulatory limits

- 1 The activity must not exceed the following limits :
 - 1.1 90,000 tonnes per year of processing capacity in tonnes of product.

General

G1 Activity Area

The activity must be confined to the Activity Area.

G2 Access to and awareness of conditions and associated documents

A copy of these conditions and any associated documents referred to in these conditions must be held in a location that is known to and accessible to the person responsible for the activity. The person responsible for the activity must ensure that all persons who are responsible for undertaking work within the Activity Area, including contractors and sub-contractors, are familiar with these conditions to the extent relevant to their work.

G3 Proposed change to activity

- 1 The person responsible must notify the Director in writing prior to implementing any change to the activity authorised by this document that may cause or increase the emission of a pollutant or which may result in environmental harm or environmental nuisance (even temporarily). A change includes, but is not limited to, any of the following:
 - 1.1 an increase in the discharge of a pollutant, or the location of its discharge.
 - 1.2 the construction, installation, alteration or removal of any structure or equipment used in the course of carrying out the activity.
 - 1.3 any clearance of native vegetation or earthworks.
 - 1.4 a change in the quantity or characteristics of materials used in carrying out the activity.
- 2 The notification must be in an approved form and include the following:
 - 2.1 details of the proposed change;
 - 2.2 an assessment of the environmental impacts that may result from the change;
 - 2.3 any relevant approvals held by the person responsible; and
 - 2.4 any advice from the relevant planning authority to the effect that approval is not required.
- 3 The person responsible must provide additional information as requested by an Authorized Officer.
- 4 The proposed change must not be implemented until the Director has confirmed in writing that they are satisfied that no other approval or variation of this document is required.
- 5 For the avoidance of doubt, a notification of a proposed change under this provision is not required if the proposed change is part of a referral to the EPA Board for assessment under sections 24, 25, 27 or 27AA of EMPCA.

G4 Change of responsibility

If the person responsible for the activity intends to cease to be responsible for the activity, that person must notify the Director in writing of the full particulars of any person who will become the person responsible for the activity, before such cessation.

Decommissioning And Rehabilitation**DC1 Notification of cessation**

Within 30 days of becoming aware of any event or decision which is likely to give rise to the permanent cessation of the activity, the person responsible for the activity must notify the Director in writing of that event or decision. The notice must specify the date upon which the activity is expected to cease or has ceased.

DC2 Activity to cease following decommissioning and rehabilitation

- 1 Following written notification by the Director confirming the completion of decommissioning of the Activity and rehabilitation of the Activity Area in accordance with these conditions:
 - 1.1 the Activity must not recommence; and
 - 1.2 the Person Responsible is not required to undertake monitoring, reporting and/or notification condition requirements relating to the activity, unless otherwise specified in writing by the Director.

Operations**OP1 Permitted hours of operation for coal screening and crushing**

- 1 Unless otherwise approved in writing by the Director or in the event of an emergency incident, coal screening must not be undertaken outside the following times:
 - 1.1 0700 hours to 1900 hours.
- 2 In the event of an emergency incident, coal screening operations must not be undertaken outside the following times:
 - 2.1 1900 hours to 2100 hours.
- 3 Unless otherwise approved in writing by the Director, coal crushing can only occur in a campaign capacity between the hours of:
 - 3.1 0700 hours to 1900 hours Monday to Friday.
- 4 The person responsible must maintain a log of coal screening and crushing operating hours. The log must include accurate details of all start and stop times throughout each day of operation.
- 5 The Director must be notified within 24 hours of the person responsible becoming aware of the need to screen coal as the result of an emergency incident. The notification must include the expected duration of the need to screen coal.
- 6 A written report on the emergency incident must be submitted to the Director within seven (7) days of the emergency incident. The report must include the following:
 - 6.1 The details of the emergency incident that necessitated coal screening operations outside of normal hours;
 - 6.2 The hours of coal screening operations;
 - 6.3 Discussion of procedures that could be adopted to reduce the likelihood of recurrence of similar emergency incidents;
 - 6.4 Details of any complaints received in relation to the coal screening operations during the emergency incident; and

- 6.5** Any other information that would assist the Director to understand the emergency incident.

Schedule 3: Information

Legal Obligations

LO1 EMPCA

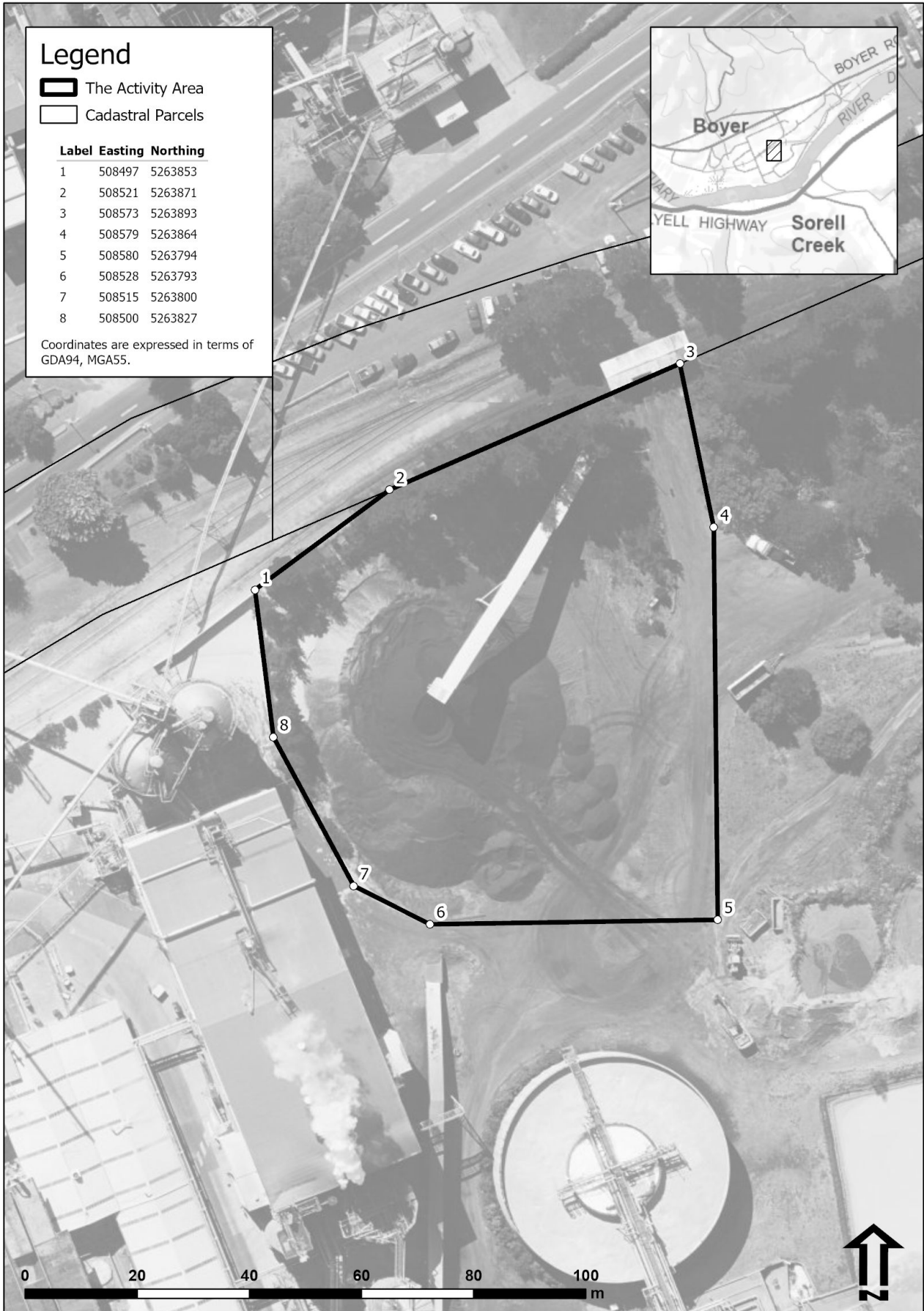
The activity must be conducted in accordance with both the conditions in this document and the obligations of the *Environmental Management and Pollution Control Act 1994* (EMPCA) and subordinate regulations. The conditions of this document do not replicate legislated obligations; therefore, you should ensure you are aware of your obligations under EMPCA and subordinate regulations.

Other Information

OI1 Notification of incidents under section 32 of EMPCA

Where a person is required by section 32 of EMPCA to notify the Director of the release of a pollutant, the Director can be notified by telephoning **1800 005 171** (a 24-hour emergency telephone number).

Attachment 1: PCE 11510 Activity Area





ENVIRONMENT PROTECTION AUTHORITY